

**BOARD OF COMMISSIONERS OF PILOTS OF THE STATE OF NEW YORK**  
**Minutes of the Meeting of 29 October 2024**

The following Commissioners were present:

Lucienne Bulow, Acting President  
James Mercante  
Richard Hendrick  
Joseph Ahlstrom  
William Rowland  
Jeffrey Loechner

**UPON MOTION DULY MADE, SECONDED AND UNANIMOUSLY VOTED UPON, (EXCEPT AS OTHERWISE MINUTED) IN A PUBLIC MEETING, WHICH CONVENED AT 10:30 A.M., THE BOARD CONDUCTED THE FOLLOWING BUSINESS:**

1. The Acting President called the meeting to order at 10:30 a.m.
2. Appearances in Public Session: None.
3. The Draft Minutes of the 22 October 2024 Board Meeting were reviewed and approved.
4. Adjournment to Executive Session for personnel, legal advice of counsel, medical, and/or official investigative matters, as necessary:

Pilot sick leave/other leave.

5. Return to Public Session from Executive Session.
6. Renewed, for a period of one year (unless otherwise noted), the following New York State pilot license(s) following a personal interview and review of work performance data, training, and medical/health records:

Kiersten Healy - Deputy SHP (Increase to Grade 5A) - No Appearance  
Joseph Reinbold – Deputy SHP (Increase to Grade 6) - No Appearance

7. Other Pilot/Personnel Matters: Continued on the docket.
8. Sandy Hook Pilots Association:
  - 8a. The Board reviewed the Monthly Apprentice Report dated 28 October 2024.
  - 8b. The Board was advised of the status of a proposed meeting between the SHPA and Shipln regarding its Fleet Vision Program.
  - 8c. At the 30 July 2024 meeting, the Board met with New Jersey Pilot Commissioners and Executive Director Andre Stuckey to discuss the proposed update to the apprentice training program recommended by the SHPA. At the 27 August 2024 meeting, the Board voted unanimously to accept the recommendation of the SHPA and issued a letter confirming same. At the 24 September 2024 meeting, the Board noted the approval of the recommendation by the NJ Pilot Commission. The Board also approved the SHPA's recommendation regarding implementation of a revised schedule for three apprentices and issued a letter dated 23 September 2024 confirming same. At the 1 October 2024 and 8 October 2024 meeting, the Board reviewed the SHPA's Program Requirements Memo. Continued on the docket.
  - 8d. License extension exams for Captain Reinbold (Hudson River) and Captain Rooss (Long Island Sound/Block Island Sound): At the 16 August 2024 meeting, the Board was updated on the exam results. At the 10 September 2024 meeting, the New York State Pilot Oath was administered to Captain Rooss. Continued on the docket.
  - 8e. At the 27 August 2024 meeting and subsequent meetings, the Board discussed the Pilot-Guard pilot transfer app. At the 24 September 2024 meeting, the Board approved the issuance of a letter to the

SHPA regarding the app. Continued on the docket.

8f. SHPA Pension Plan: At the 16 August 2024 meeting, the Board continued to discuss the Plan. Continued on the docket.

8g. At the 23 July 2024 meeting, the Board discussed the dress code for pilots and apprentices. At the 6 August 2024 meeting, the Board noted information received from the SHPA regarding the dress code. At the 3 September 2024 meeting, the Board approved Policy and Procedure Notice 1-24 regarding the same. Continued on the docket.

8h. Proposed Pilotage Rate Legislation: At the 23 July 2024 meeting, the Board was advised that the SHPA rate legislation was signed by Governor Hochul and the new rates are in effect. Continued on the docket.

8i. Apprentice Selection: At the 23 January 2024 meeting, the Board approved an ad to be published in gCaptain for the 2024 Apprentice selection. At the 30 January 2024 and 6 February 2024 meetings, the Board reviewed the draft 2024 Apprentice Application. At the 13 February 2024 meeting and 30 April 2024 meeting, the Board was briefed on Apprentice Selection Committee Meetings attended by Executive Director Garger. At the 20 February 2024 meeting, the Board was advised that the Apprentice Application has been finalized. At the 30 April 2024 meeting, the Board was provided an update regarding the 24 April 2024 Selection Committee Meeting. At the 23 July 2024 meeting, the Board was provided with an update regarding the 22 July 2024 Committee meeting and advised that apprentice selection interviews would start on 3 September 2024. At the 24 September 2022 meeting, the Board ratified the 2024 Apprentice Candidate List. Continued on the docket.

8j. Mandatory reduction in pilot grade for pilots that reach 68 years of age: At the 19 December 2023 meeting, the Board reviewed the New Jersey Regulations addressing reduction in grade. Continued on the docket.

8k. At the 27 June 2023 meeting, the Board approved changes to the SHPA's Deputy Pilot grade structure as proposed and set forth by the SHPA NY President Captain James Mahlmann in his 26 June 2023 letter to the Board. At the 5 July 2023 meeting, the Board finalized a letter advising the SHPA of its approval. At the 16 April 2024 meeting, the Board discussed implementation of the changes. At the 23 April 2024 meeting, the Board approved the SHPA's recommendation regarding the deputy license upgrade schedule for Captain Stuebe and Captain Healy. Continued on the docket.

8l. At the 12 December 2023 meeting, the Board discussed the continuing education curriculum at MITAGS for 2024 pilot training courses. At the 16 January 2024 meeting, Commissioner Mercante briefed the Board on the 10 January 2024 meeting with the APA and SHPA regarding the curriculum. At the 30 January 2024 meeting, the Board discussed Board Opinions and Orders that will be addressed in the training courses. At the 2 July 2024 meeting, the Board was advised that the SHPA's 2024 MITAGS training course has been completed. Continued on the docket.

8m. The Board was advised that the SHPA implemented a shipboard pilot ladder training program for apprentices and pilots at a climbing facility in Northvale, New Jersey. The minutes of the 15 March 2022 meeting on this issue are incorporated herein by reference. Continued on the docket.

8n. State Licensed Pilot Security Training and Communications/FEMA Port Security Grants: The 2020 Port Security Grant (PSG) awarded to the Board by FEMA supported a pilot security training and communications course at the Maritime Institute of Technology and Graduate Studies (MITAGS). Training was completed in Spring of 2023. The 2021 Port Security Grant awarded to the Board was used to fund CCTV cameras for the SHPA's new Pilot Boat NEW YORK. At the 7 May 2024 meeting, the Board was advised that all of the financial and reporting requirements on the 2020 and 2021 grants have been met and the grants have been closed by FEMA. The Minutes of the 7 February 2023 meeting and 5 July 2023 meeting on these issues are incorporated herein by reference. Continued on the docket.

8o. The SHPA's Apprentice Assessment forms have been reviewed and discussed by the Board. Continued on the docket.

9. Hudson River Pilots Association:

9a. Champlain Hudson Power Express Project (CHPE): At the 5 December 2023 meeting, the Board reviewed information provided by HRPA President Captain Ian Corcoran regarding the cable laying project on the Hudson River. At the 30 January 2024 meeting and the 5 March 2024 meeting, Commissioner Hendrick updated the Board on additional information received from Captain Corcoran. At the 16 April 2024 meeting, Captain Corcoran updated the Board regarding the CHPE project. At the 30 April 2024 meeting, the Board was briefed by Executive Director Garger regarding his meeting with the operators of the project vessels. At the 7 May 2024 meeting, the Board reviewed a pilotage proposal from the vessel operators. At the 28 May 2024 meeting, the Board discussed the proposal. At the 16 July 2024 meeting, the Board was updated on the status of the project. On 20 September 2024, the Board met with CHPE project representatives to discuss the project and pilotage services for same. At subsequent meetings, the Board has continued to discuss the status of the project. Continued on the docket.

9b. At the 16 August 2024 meeting, the Board was updated on the activities of the HRPA Pension Surcharge Committee. Continued on the docket.

9c. At the 9 July 2024 meeting, the Board approved a letter that has been sent to vessel agents regarding docking fees. At the 16 August 2024 meeting, the Board continued to discuss the HRPA's recommendation regarding adjusting docking fees. At the 27 August 2024 meeting, the Board reviewed documents regarding the change to docking fees. At the 8 October 2024 meeting, the Board was advised that a Notice of Proposed Rulemaking concerning the docking fees was filed with the NY Department of State. Continued on the docket.

9d. At the 14 March 2023 meeting and 2 May 2023 meeting, the Board discussed the status of Hudson River dredging by the Army Corps of Engineers. At the 30 May 2023 meeting, the Board was updated on Hudson River dredging by HRPA President Captain Corcoran. At the 12 December 2023 meeting, the Board reviewed additional information provided by Captain Corcoran. Continued on the docket.

9e. Following the formation of the Hudson River Safety and Navigation Operations Committee (HR Committee) to address issues raised in the Port and Waterways Safety Assessment study of the Hudson River, the Board has been regularly briefed by Commissioner Hendrick on the HR Committees activities, including its review of legislation regarding the establishment of anchorages on the Hudson River. At the 12 January 2021 meeting, the Board was advised that the United States Coast Guard Authorization Act of 2020 was passed by Congress and contained provisions that address the establishment of anchorages on the Hudson River and circumstances when vessels can be anchored outside established anchorage grounds. At the 2 May 2023 meeting, the Board discussed the issuance of the Coast Guard report on Hudson River anchorages. At the 30 May 2023 meeting, the Board discussed the status of the establishment of Hudson River anchorages with Captain Corcoran. At the 21 November 2023 meeting, the Board reviewed US Coast Guard MSIB 2023-03 dated 8 November 2023 regarding Hudson River anchorages. At the 5 December 2023 meeting, the Board reviewed additional information provided by Captain Corcoran. At the 28 May 2024 meeting, the Board reviewed a press release from Congressman Pat Ryan regarding the proposed legislation regarding anchorages. At the 16 August 2024 meeting, the Board discussed the proposed legislation. Continued on the docket.

10. Long Island Sound/Block Island Sound Pilotage:

10a. At the 20 February 2024 meeting, the Board reviewed correspondence from the Northeast Marine Pilots regarding proposed docking restrictions at New Haven Terminal. At the 27 February 2024 meeting, the Board reviewed additional correspondence received from NMPA. At the 23 April 2024 meeting, the Board discussed the docking restrictions with NMPA President Captain Astles. At the 16 August 2024 meeting, the Board was updated on the status of the New Haven Terminal. Continued on the docket.

10b. At the 13 February 2024 meeting, the Board reviewed a Coast Guard MSIB regarding federal pilotage requirements in Sector Long Island Sound waters. Continued on the docket.

10c. At the request of the NMPA, the Board filed proposed rate changes with the NY Department of State in January 2023. At the 16 May 2023 meeting, the Board was advised that the new Pilotage rates went into effect on 10 May 2023.

10d. Pilotage Requirements for offshore wind project vessels: The Board has reviewed and responded to several inquiries regarding New York State pilotage requirements for vessels operating in Long Island Sound and Block Island Sound. At the 14 February 2023 meeting, the Board approved a letter to DEME regarding the operation of the vessel LIVING STONE. At the 11 April 2023 and 18 April 2023 meeting, the Board discussed a request received from vessel operator Boskalis regarding pilotage requirements and discussed the request with Northeast Marine Pilots Association President Captain Richard Astles at the 2 May 2023 meeting. At the 9 May 2023 meeting, the Board was updated on the Rhode Island Pilot Commission's discussions regarding Boskalis' request. At the 4 June 2024 meeting, the Board reviewed information regarding the M/V JAY transit. The minutes of the 25 January 2022 and 24 October 2023 Board Meeting are incorporated herein by reference. Continued on the docket.

10e. At the 5 July 2023 and subsequent meetings, the Board discussed required documentation for LIS/BIS license renewals. Continued on the docket.

11. The New York State pilot associations utilize Pilot Boarding Deficiency Report forms when a deficiency is found. The following reports from the previous three months have been provided to and reviewed by the Board (prior reports on file):

M/V ONE CRANE (Panamanian Registered Container Ship, Built 2016): 29 September 2024. New York SHP Matthew Haley reported that the gangway used in the combination ladder arrangement was not properly positioned and not secured to the hull.

M/V SSG EDWIN A. CARTER JR. (U.S. Registered Container Ship, Built 2001): 2 October 2024. New York SHP Matthew Haley reported that the pilot ladder used in the combination ladder arrangement was not secured properly.

## 12. REPORT(S) OF MARINE ACCIDENTS/INCIDENTS UNDER INVESTIGATION:

12a. M/V CMA CGM HERMES (Maltese Registered Container Ship, Built 2021): 11 October 2024. While getting underway, with the assistance of tugs, from Port Elizabeth Berth 92, the CMA CGM HERMES did not respond to an ahead bell. The vessel was returned to the berth and the Coast Guard was notified. At the time of the incident the vessel was under the conn of Docking Pilot Frank Reinbold. NY Sandy Hook Pilot Robert Dreher was on board but had not yet assumed the conn. The Coast Guard investigation determined that an engine sensor was not properly positioned and there was a faulty fuel injection control unit. Ship related issue; no violation of the New York Navigation Law or the New York Codes, Rules and Regulations. No pollution or personal injury. The Board voted to close the case.

12b. M/V EAGLE TURIN (Singapore Registered Tanker, Built 2008): 5 August 2020. This incident involves the tragic fatality of Sandy Hook Pilot Timothy Murray resulting from a fall off a pilot ladder and onto the Pilot Launch AMERICA while boarding the M/V EAGLE TURIN at approximately 2230 upon its arrival at Ambrose Pilot Station. The P/L AMERICA then immediately proceeded back to the Pilot Boat NEW JERSEY (a three-minute transit) to pick up medical supplies, a stokes litter, and crew with paramedic training before departing for Staten Island. The U.S. Coast Guard, New York City Fire Department, and New York City Police Department were all notified. Crew personnel administered CPR and used the AED unit while proceeding to Staten Island. New York City Police Department Personnel were waiting at the Sandy Hook Pilot Base where Captain Murray was transferred to an ambulance and taken to Staten Island University Hospital.

After the incident, the EAGLE TURIN proceeded to anchor at the direction of the U.S. Coast Guard. On the morning of 6 August 2020, Sandy Hook Pilot Kevin Walsh piloted the vessel to Stapleton Anchorage where a further investigation ensued with the U.S. Coast Guard, Sandy Hook Pilot Association, and Executive Director Garger. The Board was designated as a Party in Interest by the U.S. Coast Guard. At the 10 January 2023 meeting, the Board was updated on the status of ongoing litigation against the vessel owner arising out of the incident. At the 17 January 2023 meeting, the Board reviewed the Third-Party Complaint filed by the vessel owner against the Sandy Hook Pilot Association. At the 21

March 2023 meeting, the Board reviewed the Sandy Hook Pilot Association's Answer to the Third-Party Complaint. At the 9 May 2023 meeting, the Board discussed the Coast Guard's Report of Investigation. At the 23 May 2023 meeting, the Board discussed the status of the litigation. At the 5 July 2023 and subsequent meetings, the Board discussed the Subpoenas served on the Board. At the 3 October 2023 meeting, the Board noted the Confidentiality Order entered by the Court. Continued on the docket.

### 13. SAFETY AND SECURITY IN PILOTAGE WATERS:

13a. M/V DALI Collision with the Francis Scott Key Bridge: At approximately 0129 hours on 26 March the Singapore registered containership M/V DALI was transiting to sea out of Baltimore Harbor in Baltimore, Maryland, when it experienced a loss of electrical power and propulsion, veered off course, and struck the Francis Scott Key Bridge (Key Bridge), causing part of the bridge to collapse onto the vessel and also into the Patapsco River. The casualty, which resulted in 6 fatalities and closure of the Baltimore Harbor shipping channel, is currently under investigation by several government agencies, including the National Transportation Safety Board (NTSB), United States Coast Guard, and the FBI. The NTSB issued its preliminary report on 14 May 2024 and an investigative update on 24 June 2024.

At the 2 April 2024 meeting, the Board discussed the M/V DALI collision and will continue to discuss the incident at subsequent meetings. At the 4 June 2024 meeting, the Board discussed general procedures for pre-departure and arrival testing requirements and the master-pilot exchange. At today's meeting, the Board noted the settlement of the Department of Justice's claim against the vessel's owner and operator. Continued on the docket.

13b. The Board has previously reviewed cruise ship pier allisions in the Port of New York/New Jersey and elsewhere. The Board has also reviewed 46 U.S.C. Section 8501 regarding the coordination of federal and state law requirements with respect to pilotage of cruise ships when the master docks the vessel and has noted incidents in Alaska where cruise ships were docked by the ship's master with a compulsory state pilot aboard. In light of the foregoing, the Board recommended that the SHPA work with cruise lines calling at the Port of New York to develop a joint training program that would improve communications between state licensed pilots and cruise ship masters. At the 28 March 2023 meeting, the Board discussed cruise ship dockings with NYSHPA President Captain James Mahlmann. Continued on the docket.

13c. The Board has previously advised the Army Corps of Engineers New York District (ACOE) of its concerns with the lack of visibility of large, unlit mooring buoys, especially during periods of darkness, located within certain designated federal anchorages in New York Harbor. Continued on the docket.

13d. The Board has reviewed correspondence from the SHPA and the Northeast Marine Pilots Association regarding the proposed North Atlantic Right Whale Seasonal Speed Zones regulations. At the 28 March 2023 meeting, the Board discussed the Seasonal Speed Zone Regulations with NYSHPA President Captain James Mahlmann. At the 26 December 2023 meeting, Commissioner Hendrick updated the Board regarding proposed legislation addressing the regulations. Continued on the docket.

14. In view of ship pilot ladder boarding accidents involving both New York and New Jersey State Pilots in the Port of New York, the Board of Commissioners formed a special Pilot Transfer Subcommittee. The Subcommittee consists of the Board President (Mercante), Executive Director (Garger), and members of the Board (Ahlstrom and Rowland). At the 22 February 2022 meeting, the Board reviewed the revised International Chamber of Shipping Industry Guidance on Pilot Transfer Arrangements. The New Jersey Maritime Pilot and Docking Commission also formed a Pilot Safety Committee to evaluate pilot transfer arrangements and issued its report on 6 November 2020. The minutes of the 21 December 2021 Board Meeting are incorporated herein by reference. At the 15 November 2022 meeting, the Board was advised that the IMO Safety Committee will open the SOLAS Convention for amendment with respect to pilot boarding arrangements. At the 17 January 2023 meeting, the Board reviewed the notice issued by the UK Maritime Pilots Association regarding a recent pilot fatality. At the 9 May 2023 meeting, the Board discussed the Coast Guard's Reports of Investigation for the EAGLE TURIN and the MAERSK KENSINGTON. At the 16 May 2023 meeting, the Board discussed the article regarding the 5 May 2023 Japanese pilot fatality. At the 6 June 2023 meeting, the Board reviewed article regarding the conviction of ship operator and master after a pilot ladder fall injury in Perth Australia in August 2022. At the 20 June 2023 meeting, the Board discussed NY SHP President Captain

James Mahlmann's attendance at the Maritime Pilots Institute in Covington, LA. At the 2 July 2024 meeting, the Board discussed amendments to SOLAS Regulation V/23 (Pilot Transfer Arrangements) and testing of a fall arrest system by the Puget Sound Pilot Association. At the 23 July 2024 meeting, the Board was updated on gear testing that took place at the Northvale, New Jersey climbing facility. Continued on the docket.

15. At the 4 April 2023 meeting, the Board was advised that legislation regarding New York State Commissions was signed by Governor Hochul. At the 5 September 2023 meeting the Board received an update on the legislation by Andy Roffe of Robinson and Cole. Continued on the docket.

16. The Board noted the UBS September 2024 Statutory Fees and approved UBS's recommendation regarding the Board's Operating Account.

17. At the 11 June 2024 meeting, the Board discussed parameters for charitable donations to maritime schools. At the 3 September 2024 meeting, the Board reviewed information from the Marine Society of the City of New York regarding the Inter-School Monomoy Challenge. Continued on the docket.

18. At the 4 April 2023 meeting, the Board noted the proposed legislation reintroduced in the New York State Legislature (S 5424 and A 3380) that provides for the revocation of a person's driver's license after a conviction for operating a vessel while under the influence of alcohol or drugs. At the 2 April 2024 meeting, the Board was updated on the status of the legislation. Continued on the docket.

19. American Pilots' Association 2024 Convention in New Orleans 20 October to 25 October 2024: The Board discussed the Convention. Continued on the docket.

20. There being no further business to conduct, or public comment, the Board meeting was adjourned.



Andrew Garger  
Secretary